

STATE OF CONNECTICUT
GOVERNOR DANIEL P. MALLOY

October 28, 2012

The Honorable Barack Obama
The President of the United States
The White House
1600 Pennsylvania Avenue, N.W.
Washington, D.C. 20500

Through: Mr. Paul Ford, Acting Regional Administrator
FEMA Region 1
99 High Street, 6th Floor
Boston, MA

Dear President Obama:

Under the provisions of Section 501 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, 42 U.S.C. sections 5121-5207 (Stafford Act), and implemented by 44 CFR Section 206.35, I request that you declare an emergency for the State of Connecticut as a result of Hurricane Sandy, a very large, dangerous, and unique hybrid storm. The National Weather Service (NWS) forecasts that Hurricane Sandy will impact the entire State beginning this evening and continuing through Wednesday, October 31st. High wind warnings and coastal flood warnings have been issued by NWS for a dangerous storm with major coastal flooding. The State began taking emergency protective measures on October 26, 2012 and these are continuing. The storm's impact as a tropical cyclone storm is forecast to be major and potentially catastrophic, with storm surges that are predicted to be in the range of 6 to 11 feet above astronomic high tide, with 6 to 10 foot waves on top of the surge. Sandy is currently forecast to affect multiple high tides in Connecticut, starting with the high tide Sunday evening. The most destructive flooding is expected with the Monday evening high tide, with the possibility of additional damage during the Tuesday noon high tide. In addition, further damage can be expected from high winds combined with rainfall, with many trees still at full or partial foliage and a moist ground from higher than normal rainfall in October. Given the wind, coastal surge, and flooding impacts on the State's communities, Sandy threatens destruction at the level of a major disaster. Municipalities along the shore are preparing for storm surges at the level of a Category 4 hurricane.

In response to the situation, I have taken appropriate action under state law and directed the activation of the State Emergency Plan on October 26th in accordance with Section 501(a) of the Stafford Act. I have also directed the activation of the State Emergency Operations Center. Under Connecticut General Statutes Section 28-9, I declared a state of civil preparedness

emergency yesterday morning, October 27th, (copy attached) for the whole state in anticipation of the impending severe storm, for the counties of Fairfield, Hartford, Litchfield, Middlesex, New Haven, New London, Tolland, and Windham.

In addition, evacuations for coastal and low lying areas are being ordered throughout Connecticut. These evacuation orders are anticipated to affect approximately 223,000 individuals in the shoreline areas, with over 140,000 individuals from East Haven to Greenwich. We are now learning that evacuations may be needed up to a Category 4, which exceeds over 360,000 individuals. These evacuations are being ordered in at least four counties: Fairfield, New Haven, Middlesex and New London. We are especially concerned about the flooding and coastal surge impacts on densely populated urban areas, including numerous colleges and universities with large student populations.

This declaration is necessary in order to provide operational Federal support (e.g., teams, equipment, supplies) to meet critical emergency protection requirements before landfall of the hurricane, other than pre-positioning, that would overwhelm the capability or capacity of State resources. These requests may include: additional search and rescue resources; emergency communications; Army Corps of Engineers; evacuation resources and support; medical support; emergency power generation; mass care and sheltering support; commodities and distribution; incident management support; and technical and advisory assistance.

Pursuant to 44 CFR Section 206.35, I have determined that this situation is of such severity and magnitude that effective response is beyond the capabilities of the State and affected local governments, and that supplementary Federal assistance is necessary to save lives, protect property, public health and safety, and/or to lessen or avert the threat of a disaster. I am specifically requesting Categories A and B, including Direct Federal Assistance. I have activated the State's pre-executed disaster removal and monitoring contracts pre-landfall in order to prepare for catastrophic debris removal. I am specifically requesting reimbursement at 100% for Categories A and B, including Emergency Protective Measures and Direct Federal Assistance for at least the first 72 hours.

I am specifically requesting this assistance for all counties of Connecticut: Fairfield, Hartford, Litchfield, Middlesex, New Haven, New London, Tolland, and Windham, for the incident period beginning October 27, 2012, and continuing. Tropical force and/or hurricane force winds, rain and flooding are anticipated to affect all counties of Connecticut.

The following information is furnished on the nature and amount of State and local resources that have been used or will be used to alleviate conditions of this emergency:

The State Emergency Operations Center has been staffed since October 26, 2012, with full activation since 0800 October 28, 2011. All state agencies have been engaged in hurricane-type preparedness activities, including: planning for the movement of inmates from low lying facilities; preparing for the evacuation of 19 coastal nursing homes; preparing the volunteer Urban Search and Rescue Team; putting the state's mobile field hospital and Disaster Medical Assistance Team on standby; preparing and staging assets; opening and staffing emergency operations centers, including off-hour activations; ordering and deploying sandbags; preparing state facilities for hurricane-force winds; moving construction equipment, including large cranes at bridge construction sites; deploying cots, cribs, and other assets; preparing for debris removal activities; public messaging; testing equipment; evacuating large animal facilities; re-locating records in flood prone buildings; implementing emergency measures. State chain saw crews are

on standby. The State Fire service has requested a national fire service GO team to assist with incident management support. The State is mobilizing 29 decontamination trailers that also serve as shower facilities and communications assets. Additional mobile communications vehicles are also ready for deployment. State campgrounds and parks have been closed. It is anticipated that MetroNorth train service will be shut down completely, depending on wind speeds and debris. Local resources have been used to prepare for sheltering and evacuations; sandbagging; preparing for debris removal activities, including emergency approval of sites; public messaging; reviewing and implementing SLOSH mapping planning; pre-deployment of assets; equipment preparation and testing. We are working closely with the private sector and with our volunteer partners, such as activation of volunteer teams, including numerous CERT teams, the State Animal Response Team, and Medical Reserve Corps teams; law enforcement, fire, public health and public works activities. In addition to local sheltering, the Red Cross is preparing to open 28 multijurisdictional shelters, with hundreds of volunteers on standby. Substantial pre-landfall support for urban areas evacuation is likely. In addition, we are identifying swift water rescue teams, low draft boats, and high wheel water vehicles.

We anticipate that future pre-landfall activities will further overwhelm the resources of the State. In particular, the cost of the deployment of at least 400 to 1500 National Guard on state active duty to perform extraordinary preparatory activities outside their standard activities is anticipated to be approximately \$100,000- \$300,000 per 24 hour period for staffing alone.

In addition, the State has activated its debris removal and monitoring contracts for pre-landfall work at an estimated pre-landfall cost of at least \$100,000. We have purchased 800,000 additional sandbags, as well as leasing fire pumps, forklifts, and pallet jacks. We are ordering water and meals sufficient to feed evacuees and residents for three days.

I certify that for this emergency, the State and local governments will assume all applicable non-Federal share of costs required by the Stafford Act.

I request direct Federal assistance for work and services to save lives and protect property.

- (a) The State requires this assistance in order to help fill the shortfalls in the State's resources. Also, in some cases, the assistance is not likely to be available within the necessary time frame: in other cases, the assistance requires subject matter expertise not otherwise available.
- (b) We have requested that a FEMA Incident Management Assistance Team be deployed to Connecticut, as well as a FEMA State Liaison Officer and a Federal Coordinating Officer, who have arrived in the State EOC today. The National Weather Service has already embedded a meteorologist in our State EOC, providing critical decision support for state leaders. In addition, I am requesting the Coast Guard to be on standby for rescue and other potential missions. I am also requesting the possible availability of an Urban Search and Rescue Team, as most of the state USAR team members are also members of fire or law enforcement departments that have already assigned the individuals locally. I also anticipate that the State will request a certain number of generators, tarps, water, and /or meals, as it is clear that our supplies will be insufficient to meet anticipated need.

In accordance with 44 CFR Section 206.208, the State of Connecticut agrees that it will, with respect to direct Federal assistance:


1. Provide, without cost to the United States, all lands, easements, and rights-of-way necessary to accomplish the approved work;
2. Hold and save the United States free from damages due to the requested work, and shall indemnify the Federal Government against any claims arising from such work;
3. Provide reimbursement to FEMA for the non-Federal share of the cost of such work in accordance with the provisions of the FEMA-State Agreement; and
4. Assist the performing Federal agency in all support and local jurisdictional matters.

In addition, I anticipate the need for debris removal, which poses an immediate threat to lives, public health, and safety. Pursuant to Sections 502 and 407 of the Stafford Act, 42 USC Sections 5192 and 5173, the State agrees to indemnify and hold harmless the United States of America for any claims arising from the removal of debris or wreckage for this disaster. The State agrees that debris removal from public and private property will not occur until the landowner signs an unconditional authorization for removal of debris.

The State of Connecticut is currently engaged in recovery efforts on four open federal disaster declarations. Three of these major disasters occurred in 2011, and each was of historic proportions. The state and local cost share for these disasters is estimated to exceed \$50 million. Based on our experience responding to these recent past disasters, we are of the opinion that if this storm is as widespread and damaging as predicted, including record-breaking and potentially catastrophic storm surges, statewide power outages and wind-driven damage to infrastructure. Connecticut simply does not have the resources to adequately respond.

William J. Hackett, State Director of Emergency Management at the Division of Emergency Management and Homeland Security (DEMHS) of the Department of Emergency Services and Public Protection is designated as the State Coordinating Officer for this request. He will work with FEMA in conducting damage assessments and may provide further information or justification on my behalf.

Sincerely,



DANNEL P. MALLOY
GOVERNOR

Enclosures
DPM:bmb

Enclosure

**REQUEST FOR PRESIDENTIAL DISASTER DECLARATION
 MAJOR DISASTER OR EMERGENCY**

1. Request Date October 28, 2012

Burden Disclosure Notice

Public reporting burden for this form is estimated to average 9 hours per response. The burden estimate includes the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and submitting the form. This collection of information is required to obtain a benefit. You are not required to respond to this collection of information unless it displays a valid OMB control number. Send comments regarding the accuracy of the burden estimate and any suggestions for reducing the burden to: Information Collections Management, Department of Homeland Security, Federal Emergency Management Agency, 500 C Street, SW, Washington, DC 20472, Paperwork Reduction Project (1660-0009) **NOTE: Do not send your completed form to this address.**

Completion of this form including applicable attachments satisfies legal requirements for emergency and major disaster declaration requests under 42 U.S.C. 5170 and 5191, respectively, as implemented at 44 C.F.R. 206.35 and 206.36. Failure to use this form may result in a failure to meet these requirements and/or a delay in processing the request.

2a. Name of State requesting declaration (as defined in Stafford Act 102, 42 U.S.C. 5122)
 Connecticut

2b. State Population (as reported by 2010 Census)
 3,574,097

3. Governor's Name
 Dannel P. Malloy

4a. Designation of State Coordinating Officer upon declaration (if available) and phone number
 William J. Hackett (860) 566-3180 or (860) 256-0800

4b. Designation of Governor's Authorized Representative upon declaration (if available) and phone number
 William J. Shea (860) 566-3180 (860) 256-0800

6. Declaration Request For: Major Disaster (Stafford Act Sec. 401) Emergency (Stafford Act Sec. 501(a))

7. Incident Period Beginning Date End Date or Continuing

Oct 27, 2012

If requesting a "continuing" incident period, enclose an official statement from a qualified Federal government agency acknowledged as a national authority in a specific incident field (e.g., United States Geological Survey for seismic incidents, the National Weather Service for flooding).

7b. Type of Incident (Check all that apply)

- Drought Earthquake Explosion Fire Flood Hurricane Landslide Mudslide
- Severe Storm (rain, high water, wind-driven rain, hail, lightning) Snowstorm (Must include Enclosure D: Historic and Current Snowfall Data) Straight-Line Winds
- Tidal Wave Tornado Tropical Depression Tropical Storm Tsunami Volcanic Eruption Winter Storm
- Other (please specify) Hybrid super storm combining hurricane and Nor'Easter storms with tropical cyclone.

8. Description of damages (Short description of impacts of disaster on affected area and population). Include additional details in enclosed Governor's cover letter.

This is a pre-landfall declaration, so there has not been any damage yet. See letter for elements required for pre-landfall declaration. However, Hurricane Sandy is expected to impact Connecticut with a potentially catastrophic storm surge, tropical force or higher winds, and rain. Hurricane Sandy poses an imminent threat to public safety, with potential catastrophic coastal flooding, inland flooding, power outages, and property damage. Coastal flooding, storm surges, and high winds will require the evacuation of residents, as well as damage to public and private property.

9. Description of the nature and amount of State and local resources which have been or will be committed. Include additional details in enclosed Governor's cover letter.

The State Emergency Operations Center has been staffed since October 26, 2012, with full activation since 0800 October 28, 2012. All state and local agencies, as well as volunteer resources, have been engaged in hurricane-type preparedness activities. The Governor has issued a state-wide emergency declaration and activated the state emergency response plan. See letter for details.

10. Joint Preliminary Damage Assessment*

Individual Assistance Dates Performed Requested _____ Start _____ End _____

Individual Assistance Accessibility Problems (Areas that could not be accessed, and why)

This is a pre-landfall request, no PDA yet.

Public Assistance Dates Performed Requested _____ Start _____ End _____

Public Assistance Accessibility Problems (Areas that could not be accessed, and why)

This is a pre landfall request, no PDA yet.

11. Programs and Areas Requested

Individual Assistance N/A Individual and Households Crisis Counseling Program Disaster Unemployment Assistance
Program
 All Disaster Case Management Disaster Legal Services

For the following jurisdictions (specify counties, parishes, independent cities) If additional space is needed, please enclose additional documentation.

Identify Federally recognized Tribes in the requested counties.

Please see **Enclosure A: Supplemental Information for Individual Assistance** for additional information in support of this request*

**Not Required for Emergency Declaration Request*

11. Programs and Areas Requested (Continued)

Public Assistance N/A Debris Removal (Category A) Emergency Protective Measures (Category B) Permanent Work (Categories C-G)
(not available for Emergency Declaration Requests)

For the following jurisdictions (Specify counties, parishes, independent cities) If additional space is needed or your request includes different categories of work for different jurisdictions, please enclose additional documentation.

I am specifically requesting this assistance for all counties of Connecticut: Fairfield, Hartford, Litchfield, Middlesex, New Haven, New London, Tolland, and Windham.

Identify Federally recognized Tribes included in the requested counties.
Mohegan Tribe; Mashantucket Pequot Tribe

Please see **Enclosure B: Supplemental Information for Public Assistance** for additional information in support of this request*

Indemnification for Debris Removal Activity

I do not anticipate the need for debris removal.

I anticipate the need for debris removal, which poses an immediate threat to lives, public health and safety. Pursuant to Sections 403 and 407 of the Stafford Act, 42 U.S.C. §§ 5170b & 5173, the State agrees to indemnify and hold harmless the United States of America for any claims arising from the removal of debris or wreckage for this disaster. The State agrees that debris removal from public and private property will not occur until the landowner signs an unconditional authorization for the removal of debris.

Request for Direct Federal Assistance

I do not request direct Federal assistance at this time.

I request direct Federal assistance for work and services to save lives and protect property, and:

a. I request the following type(s) of assistance:

Categories A & B, including Direct Federal Assistance, 100% for Cat B and Direct Federal Assistance, for at least the first 72 hours. Requests may include search and rescue, swift water rescue, HazMat response, emergency power generation, mass care and sheltering support, commodities and distribution, evacuation support, emergency communications, incident management support, technical and advisory assistance.

b. List of reasons why State and local governments cannot perform, or contract for, required work and services.

Connecticut state and local governments are taking extraordinary emergency protective measures and activating emergency contracts, but anticipate an incident of such severity and magnitude as to overwhelm the capability of state resources.

c. In accordance with 44 C.F.R. 206.208, the State agrees that it will, with respect to direct Federal assistance: (1) Provide without cost to the United States all lands, easements and rights-of-ways necessary to accomplish the approved work; (2) Hold and save the United States free from damages due to the requested work, and shall indemnify the Federal Government against any claims arising from such work; (3) Provide reimbursement to FEMA for the non-Federal share of the cost of such work in accordance with the provisions of the FEMA-State Agreement; and (4) Assist the performing Federal agency in all support and local jurisdictional matters.

Request for Snow Assistance

N/A I request snow assistance.

Snow assistance for the following jurisdictions (Specify counties, independent cities).

Please see **Enclosure D: Historic and Current Snowfall Data** for additional information in support of this request.

*Not Required for Emergency Declaration Request

11. Programs and Areas Requested (Continued)

Hazard Mitigation* Statewide OR

For the following specific counties, parishes, independent cities.

12. Mitigation Plan Information*

a. Mitigation Plan Expiration Date January 10, 2014 b. Type of Plan Enhanced Standard

13. Other Federal Agency Programs

I do not anticipate requirement from Other Federal Agencies. I do anticipate requirement from Other Federal Agencies.

Please see **Enclosure C**: Requirements for Other Federal Agency Programs for additional information in support of this request.

14. Findings and Certifications

I certify the following:

a. I have determined that this incident is of such severity and magnitude that effective response is beyond the capabilities of the State and the affected local government and that supplementary federal assistance is necessary.

b. In response to this incident, I have taken appropriate action under State law and have directed the execution of the State Emergency Plan on October 26, 2012 in accordance with the Stafford Act.

c. The State and local governments will assume all applicable non-Federal share of costs required by the Stafford Act.

15. List of Enclosures and Supporting Documentation

Cover Letter Enclosure A (Individual Assistance)* Enclosure B (Public Assistance)*

Enclosure C (Requirements for Other Federal Agency Programs) Enclosure D (Historic and Current Snowfall Data)

Additional Supporting Documentation _____



Governor's Signature

Oct 28-12
Date

If anyone except the Governor signs this document, please provide the documentation that establishes that this individual has the legal authority to act on behalf of the Governor.

*Not Required for Emergency Declaration Request